

Evalueringsaktiviteter & -resultater på tværs af Europa-kommissions tjenestegrene

Dansk Evalueringsselskabs konference 15 september 2007, Kolding

Svend Jakobsen, DG Budget – evalueringskontoret



Oversigt

- Plenum (oversigt)
- > Parallelsessionen (konkret, eksempler), f.eks.:
- √ netværk, arbejdsgrupper, organisation
- √ regler for evaluering
- ? evalueringsplanlægning
- ? anvendelse af resultater
- ? evalueringskapacitet & -kvalitet (udbud)
- ? evalueringsniveau



ORGANISATION / EVALUERINGSNETVÆRK I KOMMISSIONEN (i)

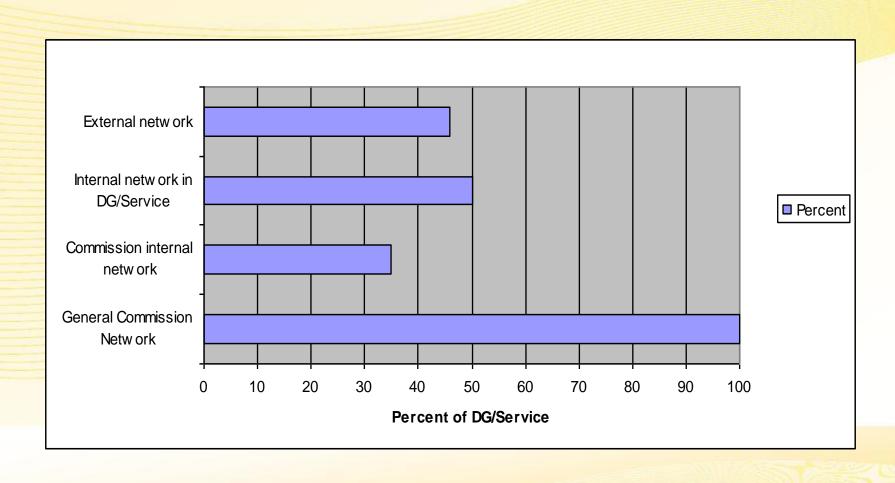
Network participants:

- > across Commission;
- > across DGs;
- > within DG;
- **▶ liaison with Member States...**



EVALUATION NETWORKS (ii)

SERVICES' PARTICIPATION





INTRA - COMMISSION NETWORKS (iii)

The Commission Evaluation Network

- > coordination of activities, exchange of good practices
- > all evaluation functions in Commission
 - Co-ordinated by DG Budget
- > ±5 meetings annually
- several working groups on specific issues.

(Also: Impact Assessment Working Group)



ARBEJDSGRUPPER (iv)

Aktuelle eksempler:

Guidance:

(i) general guide, (ii) recommendations, (iii) quality assessment

Specific types of evaluation:

(i) legislation & soft-law, (ii) communication policy, (iii) service provision & internal policies, (iv) IA

Internal work:

(i) evaluation Information Management System, (ii) reporting on capacity / activities



INTRA - COMMISSION NETWORKS (v)

- ➤ Inter-services RTD Evaluation network (RTD, INFSO, TREN, ENTR, FISH, JRC and BUDG)
- > Inter-Service group for evaluation of the Cohesion Policy
- > etc.



INTRA-DG NETWORKS (vi)

- > ≥ 50% of DGs with own evaluation network
- > co-ordination & good practise within policy area
- often with correspondents from operational or policy directorates/units
- the evaluation function acts as co-ordinator



EXTERNAL NETWORKS (vii)

- > Structural and Cohesion Fund interventions (DG REGIO)
 - representatives of the Member States responsible for evaluation of Structural & Cohesion Fund interventions
- ESF Evaluation Partnership Network (DG EMPL)
 - representatives of Member States responsible for evaluation of European Social Fund interventions
 - meets quarterly; exchanging good practices & experience between Member States
- European RTD Evaluation Network
 - evaluation experts / representatives of RTD evaluation / policy in Member States & Associated states
- > EU policies on Freedom, Security and Justice



EVALUERINGS STANDARDER (i)

Fem principper (hver med et antal baselines)

- ® Resources and organisation of evaluation activities
- Planning evaluation activities
- Designing evaluations
- Conducting evaluations
- ② Dissemination and utilisation of evaluation results



PRINCIPPERNE (ii)

Resources and organisation of evaluation activities:

- Activities appropriately organised; resourced to meet purposes

Planning evaluation activities:

- Activities planned in transparent & consistent way
- → relevant / timely results for operational & strategic decision-making & reporting

Designing evaluations:

 Provides clear / specific objectives & methods / means for managing evaluation process & results

Conducting evaluations:

- Conducted to provide reliable, robust, complete results

Dissemination and utilisation of evaluation result:

 Communicated in way that ensures use of the results & meet need of decision-makers & stakeholders



EVALUERINGSSTANDARDER (iii)

Eksempel:

Evaluation activities must be planned in a transparent and consistent way so that relevant evaluation results are available in due time for operational and strategic decision-making and reporting needs.

1. An annual evaluation plan and an indicative multi-annual evaluation programme are to be prepared by the evaluation function in consultation with the other units in the Directorate General and integrated in the Annual Management Plan.

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5. All relevant services (in particular the evaluation function, SPP/policy planning co-ordinators, IA co-ordinators and key operational units) must contribute to or be consulted on the annual evaluation plan and the indicative multi-annual evaluation programme.



EVALUERINGSSTANDARDER (iv)

Main changes in standards:

- principles + baselines
- good practice now separate process
- scope (introduction)
- evaluation charter/mandate A3
- activities to be considered for evaluation B3
- timing B4
- steering groups C1
- criteria for quality assessment D5
- communication of results E2
- promote use E4



FINANSFORORDNINGEN (i)

Finansforordningen:

Sound Financial Management, improve decision-making

Gennemførelsesbestemmelser:

Obligation to evaluate all programmes and activities which entail significant expenditure (in order to).



IMPLEMENTING RULES (ii)

- > Ex ante evaluation for expenditure
- > Interim / ex post evaluations for all programmes and activities
- > Arrangements for monitoring, reporting and evaluation (incl. responsibilities of all levels of government)
- > Proportionality



IMPLEMENTING RULES (iii)

Ex ante evaluation for all programmes / activities occasioning expenditure for the budget

- need to be met
- added value of Community involvement
- objectives to be achieved
- policy options
- expected results & impacts (economic, social, environmental)
- method of implementation for preferred option(s);
- internal / external coherence
- resources, cost-effectiveness
- past experiences
- indicators, evaluation arrangement



IMPLEMENTING RULES (iv)

<u>Interim and/or ex post evaluations</u> for all programmes and activities:

- Periodic Evaluation of multi-annual programmes: within a timetable that enables findings to be taken into account for any decision on renewal, modification or suspension of the programme
- Evaluation of activities financed on an annual basis at least every 6 years



IMPLEMENTING RULES (v)

- ➤ <u>Legal proposal</u> include the arrangements for monitoring, reporting and evaluation, incl. responsibilities of all levels of government
- > Evaluations proportionate to resources & impacts



RULES (vi)

Specific evaluation rules for agencies

- decentralised agencies
 - 3 søjler
 - evaluering I henhold til rammefinansfordning + oprettelsesakter
- executive agencies
 - -Kommissionsopgaver
 - -cost-benefit



EVALUATION PLANNING (i)

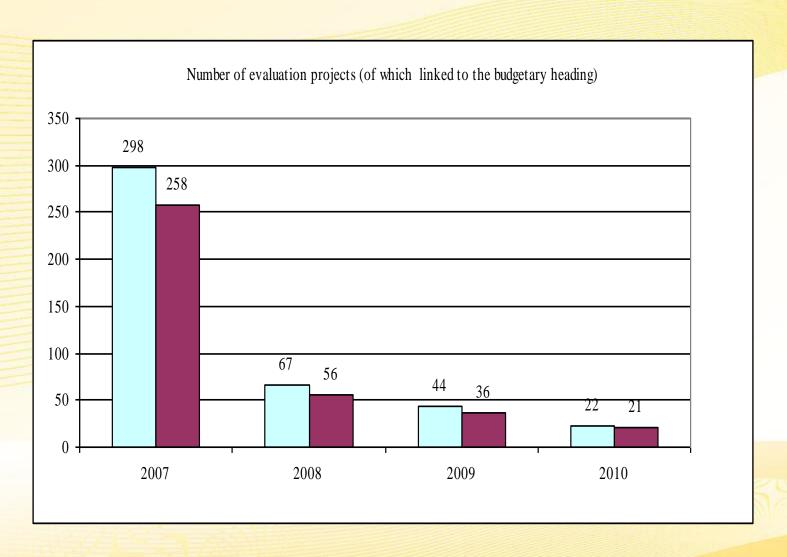
-indenfor DG'er

- på tværs af Kommissionen
 - ✓ strategic objectives of Commission covered by evaluation?
 - √ Services know about evaluation in related policy areas
 - ✓ identify areas for inter-service co-operation on evaluations



EVALUATION PLANNING (ii)

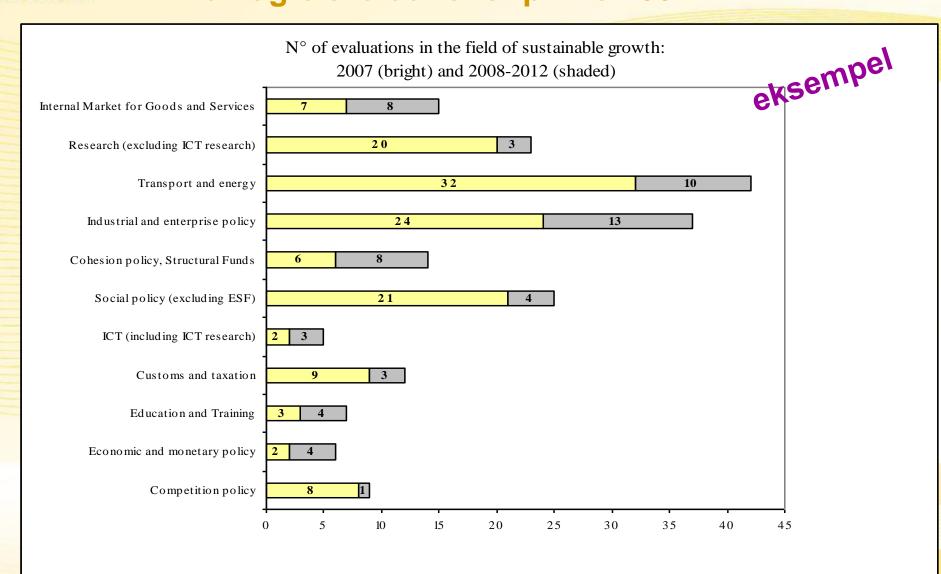
Planlagte evaluationer primo 2007





EVALUATION PLANNING (iii)

Planlagte evaluationer primo 2007





USE OF EVALUATION RESULTS (i)

- > Instrument level
- Horizontal processes (Parliament, Council...)
 - Evaluation reviews: annual + multiannual
 - Legislative process: FFL / CIS
 - Budgetary AS
- "Study on the use of evaluation results in the Commission" (2005)



USE OF EVALUATION RESULTS (ii)

Questions:

- Who are the users and how are the evaluation results used?
- To what extent have the Commission's evaluation activities contributed to different objectives that can be assigned to evaluation?
- Are there certain factors that encourage or discourage the use of evaluations? If so, what are these factors?



USE OF EVALUATION RESULTS (iii)

Main users:

- the operational services in DGs (instrument level)

Main use:

- Improve design & implementation of interventions
- Increase awareness of the interventions
- Increase accountability

USE OF EVALUATION RESULTS (iv)

Factors fostering the use of evaluation:

- Timing and purpose of the evaluation
- Support of the senior management
- Quality of the evaluation
- Monitoring the follow-up of evaluation recommendations
- Involvement of potential users
- Dissemination of evaluation results
- Human resources



EVALERINGSKAPACITET, KVALITET (i)

- guides (BUDG, operational DGs)
- training
- exchange of good practice, coaching
- quality assessment (evaluation, IA)
- external assistance



EVALERINGSKAPACITET, KVALITET (ii)

4 modules:

- understanding evaluation (1 day)
- managing evaluation process (2 days)
- methods & tools (2 days)
- rules and administrative arrangements (two hours)

In 2006:

- 36 courses
- 355 staff attended a course



EVALERINGSKAPACITET, KVALITET (iii)

- General quality assessment framework (reviewed in 2006)
- Utilisation in DGs



EVALERINGSKAPACITET, KVALITET (iv)

Standard says:

"Evaluation activities must be conducted to provide reliable, robust and complete results"

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5. The quality of the evaluation must be assessed on the basis of the pre-established criteria throughout the evaluation process and the quality criteria must as a minimum relate to relevant scope, appropriate methods, reliable data, sound analysis, credible results, valuable conclusions and clarity of the deliverables."



EVALERINGSKAPACITET, KVALITET (v)

Brug af ekstern evalueringsekspertise:

- 80% of evaluations in 2006 conducted externally or with assistance from consultants

Forskellige typer udbud:

- -open / restricted call
- -AMI-lister
- framework contracts (DG Budget, DGs)



NIVEAU FOR EVALUERING (i)

- **√ √ Instrument**
 - (udgiftssprogrammer, lovgivning, intern virkning...)
- √ Tematisk, politikker
 - (indenfor DG'er, grupper af DG'er, på tværs af kommissionen)
- [Projekter]



NIVEAU FOR EVALUERING (ii)

Example of project assessment AIDCO

- Result Oriented Monitoring evaluation
 - sectors
 - themes
 - instruments, funding modalities,
 - countries, regions

in 2005:

1244 projects worth €8.4 billion visited

Ssince inception in 2000:

5997 monitoring reports on 3889 projects in 165 countries



NIVEAU FOR EVALUERING (iii)

Example of project assessment: Cost benefit analysis of projects

General infrastructure, productive investment, large projects

Cohesion policy:

- environment 25 Mio €
- else >50 Mio €

Creation of executive agencies